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REGIONAL DISTRICT OF BULKLEY-NECHAKO
COMMITTEE OF THE WHOLE
AGENDA

Thursday, September 3, 2015

<u>PAGE NO.</u>		<u>ACTION</u>
	<u>CALL TO ORDER</u>	
	<u>SUPPLEMENTARY AGENDA</u>	Receive
	<u>AGENDA</u> – September 3, 2015	Approve
	<u>MINUTES</u>	
2-6	Committee of the Whole Meeting Minutes – June 11, 2015	Receive
	<u>DELEGATION</u>	
	<u>NATHAN CULLEN</u> , MP Skeena Bulkley Valley, New Democratic Party	
	<u>REPORT</u>	
7-12	Janine Dougall, Director of Environmental Services Re-Use Shed Closure and Salvaging Ban	Recommendation (Page 10)
	<u>DISCUSSION ITEMS</u>	
	1. Guiding Principles	
	a. Airshed Management	
	b. Water Use Management	
	c. Solid Waste Management	
	2. TransCanada Timber Salvage Strategy	
	<u>SUPPLEMENTARY AGENDA</u>	
	<u>NEW BUSINESS</u>	
	<u>ADJOURNMENT</u>	

REGIONAL DISTRICT OF BULKLEY-NECHAKO**COMMITTEE OF THE WHOLE MEETING****Thursday, June 11, 2015**

PRESENT: Chairperson Bill Miller

Directors Taylor Bachrach
Eileen Benedict
Shane Brienen
Mark Fisher
Tom Greenaway
Thomas Liversidge
Rob MacDougall
Rob Newell
Mark Parker
Jerry Petersen
Darcy Repen
Luke Strimbold
Gerry Thiessen

Director Absent Dwayne Lindstrom, Village of Fraser Lake

Staff Gail Chapman, Chief Administrative Officer
Cheryl Anderson, Manager of Administrative Services
Hans Berndorff, Financial Administrator
Deborah Jones-Middleton, Protective Services Manager – left at 12:41 p.m.
Wendy Wainwright, Executive Assistant

Others Kerry Martin, Burns Lake Community Forest – arrived at 12:39 p.m.
Daniella Oake, Hampton Affiliates – arrived at 12:39 p.m.

CALL TO ORDER

Chair Miller called the meeting to order at 11:43 a.m.

AGENDAMoved by Director Repen
Seconded by Director Bachrach**C.W.2015-5-1**

"That the Agenda of the Regional District of Bulkley-Nechako Committee of the Whole meeting of June 11, 2015 be approved."

(All/Directors/Majority)

CARRIED UNANIMOUSLY**MINUTES****Committee of the Whole Minutes – April 16, 2015**Moved by Director Petersen
Seconded by Director MacDougall**C.W.2015-5-2**

"That the Committee of the Whole meeting minutes of April 16, 2015 be received."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

REPORTS

2015 UBCM Premier/Cabinet Minister Meetings

The deadline for submission of resolutions to the 2015 Union of B.C. Municipalities is June 30, 2015.

The following 2015 UBCM Premier/Cabinet Minister Meetings and purpose for meetings were discussed:

- **Attorney General and Minister of Justice**
 - o Emergency Services – the number and length of events being experienced;
 - (CAO's of RDBN, RD Fraser-Fort George and Caribou RD working to develop a paper that will outline requirements, levels of coverage required, history of events in the three regions.)
- **Ministry of Health**
 - o Fort St. James Hospital Replacement;
 - o Primary Health Care in Fort St. James;
- **Ministry of Transportation and Infrastructure**
 - o Walking path on the Stuart River Bridge – Fort St. James;
 - o East end of François Lake Road – road closure when water levels in François Lake rises – the road is a life line for residents;
 - o Colleymount Road – proper maintenance and upgrades.

Director Bachrach mentioned that the Town of Smithers would be meeting with Carl Lutz, District Manager, Bulkley-Stikene District in regard to the Bulkley River Bridge in Smithers not having a bike lane and the hazards this has created. Chair Miller noted that he would be willing to attend the meeting also.

Director Petersen reported that in the past a tax had been levied on fuel that was to be used for the repair and upkeep of rural roads.

Director Stimbold reported that the Honourable Terry Lake, Minister of Transportation and Infrastructure will be in Burns Lake in mid-July, 2015.

- **Ministry of Forests, Lands and Natural Resource Operations**
 - o Oversight of Rio Tinto Alcan and its water license on the Nechako River;
 - o Flooding events need to have the same priority criteria as a wildfire event;
- **Premier**
 - o Oversight of Rio Tinto Alcan and its water license on the Nechako River;
 - o Compensation/mitigation for issues caused by Rio Tinto Alcan's control of the Nechako Reservoir and River.

Discussion took place in regard to partnering with Cheslatta Carrier Nation, Saik'uz First Nation and Stellat'en First Nation regarding the impacts of Rio Tinto Alcan's control of the Nechako Reservoir and River.

CN issues will be brought forward through the Federation of Canadian Municipalities (FCM) representatives and working group.

- **Network B.C.**
 - o Rural Connectivity
 - End of 2015 all rural areas in Canada are supposed to have access to a minimum of 5 MB of download speed.

REPORTS (CONT'D)

2015 UBCM Premier/Cabinet Minister Meetings (Cont'd)

Moved by Director Repen
Seconded by Director Parker

C.W.2015-5-3

"That the Committee of the Whole recommend to the Regional District of Bulkley-Nechako that the Regional District work with the District of Vanderhoof to draft a resolution to bring forward at the 2015 UBCM Convention in September, 2015 in regard to applying the British Columbia Emergency Response Management System (BCERMS) Priority ranking to flooding events, ensuring the residents of B.C. are ranked first; and further, that the ranking apply to both natural and unnatural (industry) led events."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

Break for lunch at 12:10 p.m.

Reconvened at 12:39 p.m.

British Columbia Earthquake
Preparedness Consultation
Report

Moved by Director Thiessen
Seconded by Director MacDougall

C.W.2015-5-4

1. "That the Committee of the Whole recommend that the Regional District of Bulkley-Nechako Board of Directors receive the Protective Services Manager's June 3, 2015 memo titled "British Columbia Earthquake Preparedness Consultation Report".
2. That the Committee of the Whole recommend that the Regional District of Bulkley-Nechako Board of Directors submit a letter to the Attorney General and Minister of Justice outlining the concerns of the Regional District and request that the Province increase funding to build a team of experts to take back emergency management and develop a provincial program with the expertise to address the need for enhanced preparedness and response to emergencies in British Columbia."
3. Further that the letter be forwarded to all Regional Districts in the Province."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

REPORTS (CONT'D)

School District No. 91 Request for MOU Re: Student Work Experience and Apprentice Agreement Moved by Director Thiessen
Seconded by Director Newell

C.W.2015-5-5

"That the Committee of the Whole recommend to the Regional District of Bulkley-Nechako Board of Directors that it approve and execute the Memorandum of Understanding between School District No. 91 and the Regional District of Bulkley-Nechako.

Further, that the Committee of the Whole recommend to the Regional District of Bulkley-Nechako Board of Directors that it authorize staff to work with School District No. 91 toward training opportunities for students."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

Administration Reports

Moved by Director Greenaway
Seconded by Director Parker

C.W.2015-5-6

"That the Committee of the Whole receive the following Administrative Reports:

- Chief Administrative Officer's May 27, 2015 memo titled "Municipal Finance Authority of BC Financial Forum – March 26, 2015;"
- Chief Administrative Officer's April 29, 2015 memo titled "Regional District CEO/CAO Session – March 24-25, 2015;"
- Manager of Administrative Services' June 3, 2015 memo titled "2015 UBCM Resolution Deadline."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

DISCUSSION ITEM

Regional District of Bulkley-Nechako Procedure Bylaw No. 1633, 2012

Discussion also took place regarding bylaws being given first, second, third reading and adoption in one motion. A bylaw can only be given three readings and adoption when the RD Board is in control, e.g. budget bylaws. If a bylaw requires the consent of more than one party or the Minister of Community, Sport and Cultural Development it cannot be given three readings and adoption in one meeting. A suggestion was made to have first and second reading in one motion, third reading in a separate motion and adoption at a future meeting. Concerns were brought forward that the RDBN has one Board Meeting a month and this may impact the speed in which items are moved forward.

Discussion also took place regarding:

- recording those opposed to a resolution during an RDBN meeting;
- disclosing of a conflict of interest;
- Making a decision regarding a delegation presentation at the same meeting a delegation has presented to the Regional Board
- utilizing technology to be able to allow for the Regional Board to vote on an issue via electronic means;
- late agenda items;

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DISCUSSION ITEM (CONT'D)

Regional District of Bulkley-Nechako Procedure Bylaw No. 1633, 2012 (Cont'd)

Chair Miller noted that staff work to bring forward as few late items as possible but often items received from the province or other agencies require a timely response and must be brought forward for the Board's consideration.

Moved by Director Bachrach
Seconded by Director Fisher

C.W.2015-5-7

"That the Committee of the Whole recommend that the Regional District of Bulkley-Nechako Board of Directors make motions for first and second reading of bylaws in separate motions from third reading and adoption at RDBN Board meetings."

Opposed: Director Benedict CARRIED
 Director Greenaway
 Director Petersen

Moved by Director Bachrach
Seconded by Director Repen

C.W.2015-5-8

"That the Committee of the Whole recommend to the Regional District of Bulkley-Nechako Board of Directors that staff record votes against a motion in the minutes of an RDBN meeting."

(All/Directors/Majority) CARRIED UNANIMOUSLY

ADJOURNMENT

Moved by Director Bachrach
Seconded by Director Greenaway

C.W.2015-5-9

"That the meeting be adjourned at 12:59 p.m."

(All/Directors/Majority) CARRIED UNANIMOUSLY

Bill Miller, Chair

Wendy Wainwright, Executive Assistant



REGIONAL DISTRICT OF BULKLEY-NECHAKO

MEMORANDUM

To: Chairperson Miller and Committee of the Whole (September 3, 2015)

From: Janine Dougall
Director of Environmental Services

Date: August 25, 2015

Subject: Re-Use Shed Closure and Salvaging Ban

At the August 20, 2015 Board Meeting the following motions were passed by the Board of Directors:

Re-Use Shed Use and Salvaging - Updated

Moved by Director Bachrach
Seconded by Director Strimbold

I.C.2015-7-5

"That the Regional District of Bulkley-Nechako Board of Directors receive the Director of Environmental Service's July 29, 2015 memo titled "Re-Use Shed Use and Salvaging – Updated."

(All/Directors/Majority)

CARRIED UNANIMOUSLY

Moved by Director Thiessen
Seconded by Director Liversidge

I.C.2015-7-6

"That the Regional District of Bulkley-Nechako Board of Directors direct Environmental Services Staff to develop a plan and budget for an educational program to be initiated in 2016 to promote alternative recycling and re-use options across the RDBN."

Opposed: Dir. Liversidge

CARRIED

(All/Directors/Majority)



Moved by Director Thiessen
Seconded by Director MacDougall

I.C.2015-7-7

“That the Regional District of Bulkley-Nechako Board of Directors direct RDBN Staff to develop and implement bylaws to ban all salvaging activities at RDBN Solid Waste Management Facilities.

Moved by Director Parker
Seconded by Director Repen

I.C.2015-7-8

“That MOTION I.C.2015-7-7 be amended to include:
and further, that the re-use sheds be immediately closed until or unless a safe solution is found; and further that it is made public that the closure is due to safety concerns and legal liability to the taxpayers of the Regional District of Bulkley-Nechako.”

Opposed: Dir. Bachrach CARRIED
 Dir. Liversidge,
 Dir. Newell
 Dir. Strimbold

(All/Directors/Majority)

“The question was called on Motion I.C.2015-7-7 as amended.”

Opposed: Dir. Bachrach CARRIED
 Dir. Fisher
 Dir. Liversidge
 Chair Miller
 Dir. Newell
 Dir. Strimbold

(All/Directors/Majority)



Moved by Director Bachrach
Seconded by Director Liversidge

I.C.2015-7-9

“That the Regional District of Bulkley-Nechako Board of Directors release Motions I.C.2015-7-6, I.C.2015-7-7 and I.C.2015-7-8 including the voting results from this Special (In-Camera) Meeting dated this 20th day of August, 2015 to public forum.”

(All/Directors/Majority)

CARRIED UNANIMOUSLY

Moved by Director Repen
Seconded by Director Newell

I.C.2015-7-10

“That the Regional District of Bulkley-Nechako Board of Directors release the Director of Environmental Service’s July 29, 2015 memo titled “Re-Use Shed Use and Salvaging – Updated” from this Special (In-Camera) Meeting dated this 20th day of August, 2015 to public forum.”

(All/Directors/Majority)

CARRIED UNANIMOUSLY

Attached to this memorandum is a draft media release for review and approval. Also attached is a sample of the signs that are to be placed on the Re-Use Sheds.

Staff will also be organizing public meetings in the following communities during the months of October/November 2015.

- Vanderhoof
- Fort St. James
- Fraser Lake
- Burns Lake
- Southside of Francois Lake
- Houston
- Granisle
- Telkwa
- Smithers



The intended purpose of the public meetings will be to explain to those attending:

- The reasons why the Re-Use Sheds have been closed and the current challenges surrounding operation of the facilities;
- The issues surrounding the continued salvaging of metal and wood and the rationale behind the implementation of a ban on salvaging;
- An explanation of what has already been tried and investigated in an effort to, in an economically viable manner, deal with the issues surrounding Re-Use Shed operation and salvaging activities at RDBN solid waste management facilities;
- A brief description of the planned review the RDBN Solid Waste Management Plan and the intent of, through the plan review process, to further consider alternative reduce and re-use programs and strategies.
- A request will also be made at the meetings that if any members of the public have suggestions or ideas for how to promote re-use activities that those comments and ideas should be forwarded in writing to the RDBN.

RECOMMENDATION**(All/Directors/Majority)**

1. That the Committee of the Whole receive the memorandum titled, "Re-Use Shed Closure and Salvaging Ban" and dated August 25, 2015.
2. Further, that the Committee of the Whole authorize staff to issue the attached media release.
3. Further, that the Committee of the Whole authorize staff to proceed with the public meetings as outlined.

Respectfully submitted,

A handwritten signature in cursive script that reads "Janine Dougall".

Janine Dougall

Director of Environmental Services



37, 3RD AVE PO Box 820
 BURNS LAKE, BC
 VOJ 1E0

REGIONAL DISTRICT
 OF BULKLEY-NECHAKO

“A WORLD OF OPPORTUNITIES WITHIN OUR REGION”

Regional District of Bulkley-Nechako Media Release – Closure of Re-Use Sheds and Banning of Salvaging Activities at Solid Waste Management Facilities

Due to a number of troubling incidents directly affecting staff and public health and safety, Re-Use Sheds located at all Regional District solid waste management facilities will be closed immediately. The latest incidents at the Re-Use Sheds that caused the greatest concern for the Board of Directors are summarized below:

- Over 100 used hypodermic needles were found in boxes mixed in with children’s toys;
- Live ammunition was found in a brown cassette tape brief case;
- Prescription drugs were left in a box;
- Reports have been made regarding members of the public urinating and defecating behind a Re-Use Shed and dirty diapers were found thrown in the corner of a Re-Use Shed.

Unfortunately, the manner in which the Re-Use Sheds are currently being operated is not working and is posing serious health and safety risks for RDBN staff, volunteers who are trying keep the facilities clean, and the public (including children) who utilize the Re-Use Sheds.

The Board of Directors is committed to the promotion of waste reduction initiatives such as re-use and it is appreciated the concern that the public may have in the closure of the Re-Use Shed facilities. Investigations are being conducted regarding alternative re-use programs and economically viable solutions to address the health and safety concerns associated with operation of the Re-Use Sheds.

Further, the Board of Directors has directed staff to develop bylaws that would ban salvaging activities at solid waste facilities. Although signage and barriers have been utilized to try to stop people from accessing the stacked wood and metal piles, some members of the public continue to place themselves and others at risk by climbing the piles to salvage materials.

The incidents occurring at the Re-Use Sheds and ongoing salvaging activities have serious legal liability implications to the RDBN taxpayer and as such the Board of Directors is taking the above actions. The RDBN will be holding public meetings in the future to provide additional information. In the interim, if you have questions, please contact the Environmental Services Department at 250-692-3195, toll free at 1-800-320-3339 or e-mail at inquiries@rdbn.bc.ca.

MUNICIPALITIES:

BURNERS FORT ST. JAMES
 VANDERHOOF FRASER LAKE
 HOUSTON TELDORA
 BURNS LAKE GRANVILLE

ELECTORAL AREAS:

A-BURNERS RURAL F-VANDERHOOF RURAL
 B-BURNS LAKE RURAL E-FRANCIS & COOKE LAKES
 C-FORT ST. JAMES RURAL G-HOUSTON RURAL
 D-FRASER LAKE RURAL



**DUE TO SERIOUS HEALTH AND SAFETY
CONCERNS AND ASSOCIATED LEGAL LIABILITY
TO THE TAXPAYERS OF THE RDBN:**

RE-USE SHED CLOSED

UNTIL FURTHER NOTICE

If you have questions, please call the
Environmental Services Department:
(250) 692-3195 or 1-800-320-3339

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